103D CONGRESS 1ST SESSION

H. R. 3129

To allow interstate banking through acquisitions of existing banks, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

September 23, 1993

Mrs. Maloney introduced the following bill; which was referred to the Committee on Banking, Finance and Urban Affairs

A BILL

To allow interstate banking through acquisitions of existing banks, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Interstate Bank Con-
- 5 solidation Act of 1993".
- 6 SEC. 2. CONVERSION OF BANKS TO BRANCHES.
- 7 (a) IN GENERAL.—Section 3 of the Bank Holding
- 8 Company Act of 1956 (12 U.S.C. 1842) is amended by
- 9 adding at the end the following new subsection:
- 10 "(h) Interstate Combinations.—

"(1) In general.—

"(A) Combinations authorized.—Subject to paragraphs (6) and (7), on or after June 1, 1995, a bank holding company having subsidiary banks located in more than 1 State may combine 2 or more of such banks into a single, resulting bank by means of a merger, consolidation, or other transaction.

"(B) SURRENDER OF CHARTER AFTER COMBINATION.—On the date on which a combination authorized by this paragraph becomes effective, the charters of the banks (other than that of the resulting bank) that have been combined in accordance with subparagraph (A) into the resulting bank shall be surrendered to the regulatory authority that issued the charters.

"(C) Effect of State Prohibition of Combinations.—If, during the period beginning on June 1, 1995, and ending on the expiration of 3 years after the date of enactment of the Interstate Bank Consolidation Act of 1993, a combination authorized by subparagraph (A) is completed in a host State that elects to prohibit interstate combinations under paragraph (6), the host State may require such branch to

1	be promptly converted back into a bank as the
2	bank existed prior to such combination.
3	"(D) No combinations within state in
4	CONTRAVENTION OF STATE LAW.—This para-
5	graph shall not be construed as authorizing the
6	merger, consolidation, or other combination of 2
7	or more banks which are located within a State
8	if the law of such State prohibits such combina-
9	tion of banks located within such State.
10	"(2) APPLICABILITY.—A combination under
11	paragraph (1) may only be carried out through a
12	merger, consolidation, or other transaction that is
13	undertaken—
14	"(A) by a bank holding company that is
15	adequately capitalized; or
16	"(B) subject to all other provisions of this
17	subsection, by a bank holding company that is
18	critically undercapitalized if—
19	"(i) the transaction is approved as
20	part of a capital restoration plan required
21	under section 38 of the Federal Deposit
22	Insurance Act;
23	"(ii) such plan contains not less than
24	1 element in addition to the transaction;
25	and

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1	"(iii) the transaction will result in a
2	demonstrable and material improvement in
3	the financial condition of the bank holding
4	company.
5	"(3) Activities of the resulting bank.—
6	"(A) Additional branches.—Following
7	any combination under paragraph (1), the re-
8	sulting bank may establish, acquire, and oper-
9	ate additional branches at any location where
10	the resulting bank or a combined bank could
11	have established or acquired and operated a
12	branch under the applicable Federal or State
13	law if the bank had not been a party to such
14	combination.
15	"(B) Intrastate branching.—Except as
16	expressly provided in this subsection, no provi-
17	sion of this subsection shall be construed as
18	amending, repealing, or superseding, either ex-
19	pressly or by implication, any Federal or State
20	law relating to the establishment, acquisition, or
21	operation of intrastate branches by national or
22	State banks.
23	"(C) Conditions.—Before granting ap-
24	proval to an application for a combination

 $under \ paragraph \ (1), \ the \ appropriate \ Federal$

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banking agency shall consider each bank's rating under the Community Reinvestment Act of 1977 and the views of the appropriate State bank regulatory authorities regarding each bank's compliance with applicable State community reinvestment laws.

"(D) Imposition of shares tax by HOST STATES.—In order to assure that an outof-State bank contributes a fair share to a host State's revenues, if any branch of an out-of-State bank established pursuant to paragraph (1) or subparagraph (A) of this paragraph continues in operation, a proportionate amount of the value of the shares of the out-of-State bank may be subject to any bank shares tax levied or imposed by any host State or any political subdivision of such State based upon an allocation of net income, capital or net worth, and other factors employed in computing such value pursuant to an allocation method adopted by the host State's taxing authorities, if such method does not unconstitutionally discriminate against out-of-State banks or bank holding companies.

"(4) ACTIVITIES OF BRANCHES.—A State bank that establishes any branch in a host State in ac-

1 cordance with paragraph (1) or (3)(A) may not con-2 duct any activity at such branch that is not per-3 mitted for banks chartered by the host State.

"(5) APPLICABLE LAW.—

"(A) IN GENERAL.—

"(i) NATIONAL BANK BRANCHES.—
Any branch of a national bank that is established as the result of a combination in accordance with paragraph (1) or paragraph (3)(A) shall be subject to the laws of the host State with respect to intrastate branching, consumer protection, fair lending, and community reinvestment as if the branch were a branch of a national bank the main office of which is in that State.

"(ii) STATE BANK BRANCHES.—Any branch of a State bank that is established as the result of a combination in accordance with paragraph (1) or paragraph (3)(A) shall be subject to the laws of the host State with respect to intrastate branching, consumer protection, fair lending, and community reinvestment as if the branch were a branch of a bank which is

1	chartered under the laws of such State and
2	has offices only in such State.
3	"(B) FILING REQUIREMENT.—
4	"(i) In general.—A host State may
5	require any out-of-State bank that wishes
6	to establish a branch within the host State
7	as a result of a combination authorized by
8	paragraph (1) to comply with filing re-
9	quirements that—
10	"(I) are not discriminatory in na-
11	ture; and
12	"(II) are similar in their effect to
13	those that are imposed on an out-of-
14	State corporation which is not en-
15	gaged in the business of banking and
16	seeks to engage in business in the
17	host State.
18	"(ii) Failure to comply.—The host
19	State may preclude any bank referred to in
20	clause (i) from establishing or operating a
21	branch within the host State as the result
22	of a combination authorized by paragraph
23	(1) if that bank or its branch materially
24	fails to comply with the filing requirements
25	established by the host State.

1	"(6) State election to prohibit inter-
2	STATE COMBINATIONS.—Paragraph (1) shall not
3	apply to a bank which is located in a State that has
4	enacted, during the period beginning on January 1,
5	1990, and ending 3 years after the date of enact-
6	ment of the Interstate Bank Consolidation Act of
7	1993, a law that—
8	"(A) applies equally to all national banks
9	and State banks; and
10	"(B) expressly prohibits interstate branch-
11	ing or the interstate combinations otherwise au-
12	thorized under paragraph (1) with respect to
13	banks located in such State.
14	"(7) State election to permit interstate
15	COMBINATIONS.—
16	"(A) COMBINATIONS PRIOR TO JUNE 1,
17	1995.—
18	"(i) In GENERAL.—A combination
19	under paragraph (1) may be undertaken
20	before June 1, 1995, if each of the States
21	in which the banks that are to be combined
22	into a single, resulting bank are located ei-
23	ther has in effect on the date of enactment
24	of this subsection or enacts prior to June
25	1, 1995, a law expressly permitting inter-

1	state combinations by national and State
2	banks.
3	"(ii) Additional conditions.—Sub-
4	ject to clause (iii), a State described in
5	clause (i) may impose other conditions on
6	a branch of a resulting bank located in
7	that State if—
8	"(I) the conditions do not dis-
9	criminate or have the effect of dis-
10	criminating against out-of-State banks
11	or bank holding companies; and
12	"(II) the imposition of the condi-
13	tions is not preempted by Federal law
14	regarding the same subject.
15	"(iii) Conditions not applicable
16	TO COMBINATIONS AFTER MAY 31, 1995.—
17	No condition otherwise permitted under
18	clause (ii) may be imposed by any State on
19	a branch of a bank resulting from a merg-
20	er, consolidation, or other transaction au-
21	thorized under paragraph (1) which is con-
22	summated after May 31, 1995.
23	"(B) Combinations after june 1,
24	1993.—A State that originally elected to pro-
25	hibit interstate combinations as described in

1	paragraph (6) may elect at any later time to
2	permit interstate combinations authorized
3	under paragraph (1) if such State enacts a law
4	expressly permitting interstate combinations by
5	all national and State banks.
6	"(8) Limitations.—No provision of paragraph
7	(1) shall be construed as affecting the applicability
8	of any Federal or State antitrust law that does not
9	discriminate against, and does not have the effect of
10	discriminating against, out-of-State banks or bank
11	holding companies.
12	"(9) Reservation of certain rights to
13	STATES.—No provision of this subsection shall be
14	construed as limiting in any way the right of a State
15	to—
16	"(A) determine the authority of State
17	banks chartered by that State to establish and
18	maintain branches; or
19	"(B) supervise, regulate, and examine
20	State banks chartered by that State.
21	"(10) Definitions.—For purposes of this sub-
22	section—
23	"(A) Adequately capitalized.—The
24	term 'adequately capitalized' has the meaning

1	given to such term by section 38 of the Federal
2	Deposit Insurance Act.
3	"(B) Appropriate federal banking
4	AGENCY.—The term 'appropriate Federal bank-
5	ing agency' has the meaning given to such term
6	in section 3 of the Federal Deposit Insurance
7	Act.
8	"(C) Combined Bank.—The term com-
9	bined bank' means any bank participating in a
10	combination under paragraph (1), other than a
11	resulting bank.
12	"(D) Critically undercapitalized.—
13	The term 'critically undercapitalized' has the
14	meaning given to such term in section 38 of the
15	Federal Deposit Insurance Act.
16	"(E) Host state.—The term 'host State'
17	means the State in which a bank establishes or
18	maintains a branch other than—
19	"(i) in the case of a State bank, the
20	State under the laws of which the bank is
21	chartered; and
22	"(ii) in the case of a national bank,
23	the State in which the bank has its main
24	office and is engaging in the business of
25	banking.

1	"(F) Insured depository institu-
2	TION.—The term 'insured depository institu-
3	tion' has the meaning given to such term in sec-
4	tion 3 of the Federal Deposit Insurance Act.
5	"(G) Out-of-state bank.—The term
6	'out-of State bank', when used in connection
7	with a reference to a State, means—
8	"(i) in the case of a State bank, a
9	bank that is not chartered under the laws
10	of such State; and
11	"(ii) in the case of a national bank, a
12	bank which does not have its main office in
13	such State.
14	"(H) RESULTING BANK.—The term 're-
15	sulting bank' means a banking subsidiary of a
16	bank holding company that has resulted from a
17	transaction under paragraph (1) involving the
18	combination of 2 or more subsidiary banks of
19	the bank holding company located in 2 or more
20	States.
21	"(I) STATE BANK.—The term 'State bank'
22	has the meaning given to such term in section
23	3(a) of the Federal Denosit Insurance Act

1	"(11) Rule for determining domicile of a
2	BANK.—For purposes of this subsection, a bank
3	shall be deemed to be located—
4	"(A) in the case of a State bank, in the
5	State in which the bank is chartered; and
6	"(B) in the case of a national bank, the
7	State in which the bank's main office is lo-
8	cated.".
9	(b) TAXATION.—
10	(1) State franchise or other non-
11	PROPERTY TAXES.—The amendments made by this
12	section shall not be construed as, in any way, affect-
13	ing, limiting, impairing, or precluding the right of
14	any State or political subdivision of a State to im-
15	pose a nondiscriminatory franchise tax or other non-
16	property tax instead of a franchise tax as provided
17	by section 3124 of title 31, United States Code.
18	(2) State methods of taxation.—No provi-
19	sion of this section shall be construed as—
20	(A) prohibiting or restricting any State or
21	political subdivision of a State from applying
22	any tax or method of taxation to a State bank
23	or a national bank or any branch of any such
24	bank when such tax or tax method is otherwise

permitted by or permissible under either the

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1	Constitution of the United States or any other
2	Federal law; or
3	(B) allowing any State or political subdivi-
4	sion of a State to apply any tax or method of
5	taxation to a State bank or national bank or
6	branch thereof when such tax or tax method is
7	otherwise prohibited or restricted by either the
8	Constitution of the United States or any other
9	Federal law.
10	(c) Conforming Amendment to the National
11	Bank Act.—Section 5155(c) of the Revised Statutes (12
12	U.S.C. 36(c)) is amended in the first sentence by striking
13	"A national banking association" and inserting "Except
14	as provided in section 3(h) of the Bank Holding Company
15	Act of 1956, a national banking association".
16	SEC. 3. AMENDMENTS TO FEDERAL DEPOSIT INSURANCE
17	ACT AND THE ACT ENTITLED "AN ACT TO
18	PROVIDE FOR THE CONSOLIDATION OF NA
19	TIONAL BANKING ASSOCIATIONS".
20	(a) Federal Deposit Insurance Act Amend-
21	MENTS.—Section 18(d) of the Federal Deposit Insurance
22	Act (12 U.S.C. 1828(d)) is amended—
23	(1) in the first sentence of paragraph (1), by
24	striking "No State" and inserting "Except as pro-

1	vided in section 3(h) of the Bank Holding Company
2	Act of 1956, no State";
3	(2) by adding at the end the following new
4	paragraphs:
5	"(3) Coordination of examination author-
6	ITY.—
7	"(A) IN GENERAL.—The State bank super-
8	visor of a host State may examine a branch of
9	an out-of-State State bank that resulted from a
10	combination under section 3(h) of the Bank
11	Holding Company Act of 1956 of such bank
12	with a bank in the host State for the purpose
13	of determining compliance with host State laws
14	regarding banking, taxation, community rein-
15	vestment, fair lending, consumer protection,
16	and permissible activities and to ensure that the
17	activities of the branch—
18	"(i) are conducted in a manner that is
19	consistent with sound banking principles;
20	and
21	"(ii) do not constitute a serious risk
22	to the safety and sound operation of the
23	branch.
24	"(B) Enforcement.—If the State bank
25	supervisor of a host State determines that there

has been a violation of the law of the host State concerning the activities being conducted by the branch of a State bank or that such branch is being operated in a manner not consistent with sound banking principles or in an unsafe and unsound manner, the State bank supervisor may undertake such enforcement actions and proceedings as would be permitted under the law of the host State if the branch in question were a State bank chartered by such State.

- "(C) Cooperative agreement.—The State bank supervisors of 2 or more States may enter into cooperative agreements to facilitate State regulatory supervision of State banks, including cooperative agreements relating to the coordination of examinations and joint participation in examinations.
- "(D) FEDERAL REGULATORY AUTHOR-ITY.—
 - "(i) Interstate agreements.—No provision of this subsection shall be construed as limiting in any way the authority of the appropriate Federal banking agency to examine any bank or branch of a bank

1	for which the agency is the appropriate
2	Federal banking agency.
3	"(ii) Review of interstate agree-
4	MENTS.—If the appropriate Federal bank-
5	ing agency determines that the States have
6	failed to reach an agreement under sub-
7	paragraph (C), or that such an agreement
8	fails to adequately protect the Federal De-
9	posit Insurance Fund, the appropriate
10	Federal banking agency shall not defer to
11	State examinations of the out-of-State
12	branches.
13	"(4) Definitions.—For purposes of this sub-
14	section—
15	"(A) Host state.—The term 'host State'
16	means the State in which a State bank estab-
17	lishes or maintains a branch other than the
18	State under the laws of which the bank is char-
19	tered.
20	"(B) OUT-OF-STATE BANK.—The term
21	'out-of State bank', when used in connection
22	with a reference to a State, means—
23	"(i) in the case of a State bank, a
24	bank that is not chartered under the laws
25	of such State; and

1	"(ii) in the case of a national bank, a
2	bank which does not have its main office in
3	such State.".
4	(b) NATIONAL BANKING ASSOCIATIONS.—The Act
5	entitled "An Act To provide for the consolidation of na-
6	tional banking associations" and approved November 7,
7	1918 (12 U.S.C. 215 et seq.) is amended—
8	(1) in the 1st sentence of subsection (a) of the
9	1st section, by inserting ", or in any State in which
10	a bank involved in an interstate acquisition or inter-
11	state combination authorized by section 3(h) of the
12	Bank Holding Company Act of 1956 is located,"
13	after "located in the same State";
14	(2) by inserting before the period at the end of
15	subsection (d) of the 1st section ", except that the
16	applicability of State law to an interstate acquisition
17	or interstate combination undertaken in accordance
18	with section 3(h) of the Bank Holding Company Act
19	of 1956 shall be determined in accordance with the
20	provisions of such sections";
21	(3) in the 1st sentence of section 2(a), by in-
22	serting "or in any State in which a bank involved in
23	an interstate combination authorized by section 3(h)
24	of the Bank Holding Company Act of 1956 is lo-

cated," after "located within the same State,";

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1	(4) in the 6th sentence of section 2(d), by in-
2	serting before the period ", except that the applica-
3	bility of State law to the transaction undertaken
4	pursuant to section 3(h) of the Bank Holding Com-
5	pany Act of 1956 shall be determined in accordance
6	with the provisions of such section 3(h)"; and
7	(5) in paragraph (4) of section 3, by inserting
8	"or within any State in which a bank involved in an
9	interstate combination authorized by section 3(h) of
10	the Bank Holding Company Act of 1956 is located,"
11	after "within the same State,".
12	SEC. 4. COMMUNITY REINVESTMENT ACT EVALUATION OF
13	BANKS WITH INTERSTATE BRANCHES.
14	(a) IN GENERAL.—Section 807 of the Community
15	Reinvestment Act of 1977 (12 U.S.C. 2906) is amended
16	by adding at the end the following subsections:
17	"(d) Institutions With Interstate
18	Branches.—
19	"(1) State-by-state evaluation.—In the
20	case of a regulated financial institution that main-
21	tains domestic branches in 2 or more States, the ap-
22	propriate Federal financial supervisory agency shall
23	prepare—
24	"(A) a written evaluation of the entire in-
25	stitution's record of performance under this

title in accordance with the requirements of subsections (a), (b), and (c); and

"(B) for each State in which the institution maintains 1 or more domestic branches, a separate written evaluation of the institution's record of performance within such State under this title, in accordance with the requirements of subsections (a), (b), and (c).

"(2) MULTISTATE METROPOLITAN AREAS.—

"(A) IN GENERAL.—In the case of a regulated financial institution that maintains domestic branches in 2 or more States within a multistate metropolitan area, the appropriate Federal financial supervisory agency may prepare a separate written evaluation of the institution's record of performance within such metropolitan area under this title, in accordance with the requirements of subsections (a), (b), and (c).

"(B) Adjustment of scope of evaluation.—If an appropriate Federal financial institution supervisory agency prepares a written evaluation pursuant to subparagraph (A), the scope of the written evaluation required under paragraph (1)(B) shall be adjusted accordingly.

1	"(3) Content of state level evalua-
2	TION.—A written evaluation prepared pursuant to
3	paragraph (1)(B) of this subsection shall—
4	"(A) present the information required by
5	subparagraphs (A) and (B) of subsection (b)(1)
6	of this section separately for each metropolitan
7	area in which the institution maintains 1 or
8	more domestic branch offices and separately for
9	the remainder of the nonmetropolitan area of
10	the State if the institution maintains 1 or more
11	domestic branch offices in such area; and
12	"(B) describe how the Federal financial
13	supervisory agency has performed the examina-
14	tion of the institution, including a list of the in-
15	dividual branches examined.
16	"(4) Definitions.—For purposes of this sec-
17	tion:
18	"(A) Domestic branch.—The term 'do-
19	mestic branch' means any branch office or
20	other facility of a regulated financial institution
21	which accepts deposits in any State.
22	"(B) Metropolitan area.—The term
23	'metropolitan area' means—
24	"(i) any primary metropolitan statis-
25	tical area, metropolitan statistical area, or

1	consolidated metropolitan statistical area
2	as defined by the Director of the Office of
3	Management and Budget, with a popu-
4	lation of 250,000 or more; and
5	"(ii) any other area identified by the
6	appropriate Federal financial supervisory
7	agency.
8	"(C) State.—The term 'State' has the
9	meaning given to such term in section 3(a) of
10	the Federal Deposit Insurance Act.".
11	(b) SEPARATE PRESENTATION.—Section 807(b) of
12	the Community Reinvestment Act of 1977 (12 U.S.C.
13	2906(b)(1)) is amended by adding at the end the following
14	new paragraph:
15	"(3) Breakdown by metropolitan areas.—
16	The information required to be included in the pub-
17	lic section of the written evaluation pursuant to sub-
18	paragraphs (A) and (B) of paragraph (1) shall be
19	presented separately for each metropolitan area in
20	which an insured depository institution maintains 1
21	or more domestic branch offices.".
22	SEC. 5. STATE TAX COMPLIANCE.
23	Section 5240 of the Revised Statutes is amended by
24	inserting after subparagraph (B) (12 U.S.C. 484) follow-

- 1 ing the 5th undesignated paragraph the following new2 subparagraph:
- 3 "(C) Notwithstanding subparagraph (A), lawfully authorized auditors, examiners, and other rep-5 resentatives acting on behalf of any State agency 6 charged with the administration and collection of 7 taxes imposed by such State or any political subdivision of such State, may, to the extent necessary, re-8 view the books, records, and accounts of a Federal 9 depository institution (as defined in section 3(c)(4) 10 11 of the Federal Deposit Insurance Act) which has its 12 main office or any branch located in that State to determine any State or local tax liability and to en-13 14 sure compliance with the tax laws of the State or po-15 litical subdivision.".

16 SEC. 6. USE OF NAMES IN HOST STATE BY BANK HOLDING

- 17 **COMPANIES.**
- Section 3 of the Bank Holding Company Act of 1956
- 19 (12 U.S.C. 1842) is amended by inserting after subsection
- 20 (h) (as added by section 2 of this Act) the following new
- 21 subsection:
- 22 "(i) Use of Names in Host State.—
- 23 "(1) IN GENERAL.—A bank holding company
- 24 that seeks, directly or indirectly, to consolidate
- banks under subsection (h) shall provide the Board

1	with the name or names under which the branches
2	of the resulting bank will operate in the host State
3	of each such branch.
4	"(2) Prohibition against same or similar
5	NAMES.—A bank holding company may not operate
6	a branch of a bank in a host State if the proposed
7	name of the bank is—
8	"(A) identical or deceptively similar to a
9	name being used by an existing bank or bank
10	holding company in the host State; or
11	"(B) is likely to cause the public to be con-
12	fused, deceived, or mistaken, due to a similarity
13	or identity of names.
14	"(3) Subsequent use of same or similar
15	NAME.—
16	"(A) In GENERAL.—Upon application by
17	any person adversely affected, the Board shall
18	revoke permission of a bank holding company to
19	operate a branch in a host State if—
20	"(i) the bank holding company uses or
21	changes the name of, or uses an additional
22	name for, any branch of any bank subsidi-
23	ary of such company in the host State; and

1	"(ii) the new or additional name is de-
2	scribed in subparagraph (A) or (B) of
3	paragraph (2).
4	"(B) OTHER REMEDIES UNAFFECTED.—
5	Subparagraph (A) shall not be construed as
6	precluding any adversely affected person from
7	pursuing any available legal or administrative
8	remedies.
9	"(4) Host state defined.—For purposes of
10	this subsection, the term 'host State' means any
11	State in which a bank holding company operates a
12	branch of a bank which resulted from a consolida-
13	tion under subsection (h) other than the State in
14	which the operations of the bank holding company's
15	banking subsidiaries were principally conducted on
16	the later of July 1, 1996, or the date on which the
17	company became a bank holding company.".

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